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SUBCOMMITTEE ON THE JUDICIARY
SUBCOMMITTEES
IMMIGRATION REFUGEES
AND INTERNATIONAL LAW
ADMINISTRATIVE LAW AND
GOVERNMENT RELATIONS
CRIMINAL JUSTICE

Congress of the United States

SELECT COMMITTEE ON AGING
SUBCOMMITTEE
RETIREMENT INCOME AND

PATRICK L. SWINDALL

331 CANNON BUILDING WASHINGTON, DC 20515

June 3, 1987

Edwin Meese III
Attorney General of the United States
U.S. Department of Justice
10th and Constitution Ave., NW
Washington, DC 20530

OCA FILE Rep SwinGell
RECPT #

Dear Mr. Attorney General:

I am writing to request your comment on a bill I recently introduced in the House of Representatives.

As you know, the United States faces a vast network of Soviet and Soviet-bloc foreign intelligence officers operating within our borders under diplomatic and commercial cover. By contrast, America's ability to monitor and restrain the activities conducted by these agents is very limited, as the FBI itself has acknowledged.

This situation, along with the recent revelations concerning the security arrangements in the American and Soviet embassies, has prompted me to introduce H.R. 2083, a bill aimed at countering this hostile intelligence threat. My legislation, which I will soon offer as an amendment to the Foreign Affairs Authorization Act for fiscal year 1988, would mandate tighter travel restrictions on foreign diplomats of nations engaged in terrorism and espionage against the United States.

For years, we have allowed foreign agents from the Soviet Union, its satellites and client-states to conduct a host of subversive activities in the United States under the cover of diplomatic status. Despite the extensive damage to our national security resulting from this policy, we continue to allow thousands of "diplomats" to travel freely within our borders, knowingly allowing them to spy on important American industrial and governmental installations.

My bill would take two major steps to change our policy. First, it would expand the current travel service regulations to include hostile nations and organizations supporting espionage and terrorist activities. This would mean adding to this category those which are currently excluded: the African National Congress, the People's Republic of China, Hungary, Nicaragua, Romania, the South West Africa People's Organization, South Yemen, and Syria. Second, it would restrict the travel of foreign officials to the city limits of the area where they work (a restriction now applied only to Libya's U.N. mission).

GEORGIA DISTRICT OFFICES:

DEKALB OFFICE 160 CLAIRMONT AVENUE SUITE 140 DECATUR, GA 30030 (404) 373-3509 NORTH FULTON OFFICE 1001 CAMBRIDGE SQUARE SUITE A, HWY 9 ALPHARETTA, GA 30201 (404) 475-7897 ROCKDALE OFFICE 955 BANK STREET CONYERS, GA 30207 (404) 483-2304 NEWTON OFFICE 1115 USHER STREET ROOM 17 COVINGTON, GA 30209 (404) 787-8110 Knowing of the Administration's possible concerns over reciprocity, I have written my bill to allow the Offices of the Attorney General and Secretary of State to make exceptions to the restrictions if they are inconsistent with our national security and foreign policy interests.

I am sure we both agree on the necessity of protecting our national security interests and assuring the safety of our citizens. My bill aims at doing this by inhibiting hostile intelligence operations and reducing the FBI's surveillance costs. I would, therefore, request your comment on whether my legislation would pursue these objectives in the proper manner. For your information, I have enclosed a copy of the bill in the form I will offer it as an amendment to the Foreign Affairs Authorization bill. Since this legislation will be considered shortly, I would appreciate a response from you as soon as possible.

Most respectfully yours,

PATRICK L. SWINDALL Member of Congress

PLS/at enclosure

cc: William H. Webster Frank C. Carlucci

5-5-87

AMENDMENT TO H.R. 1777, AS REPORTED OFFERED BY Mr. SWINDALL OF GEORGIA

Page 27, after line 13, add the following:

SEC. 137. TRAVEL RESTRICTIONS WITH RESPECT TO CERTAIN FOREIGN 1 MISSIONS AND FOREIGN ORGANIZATIONS IN THE 2 UNITED STATES. 3 (a) IMPOSITION OF RESTRICTIONS. -- The State Department 4 Basic Authorities Act of 1956 (as amended by section 128) is 5 amended by adding at the end of title II (22 U.S.C. 4301 et 6 seq.; commonly referred to as the ``Foreign Missions Act´) 7 the following: 8 `SEC. 216. TRAVEL RESTRICTIONS WITH RESPECT TO CERTAIN 9 FOREIGN MISSIONS AND FOREIGN ORGANIZATIONS IN 10 11 THE UNITED STATES. ``(a) TRAVEL RESTRICTIONS.--The travel of any individual 12 while in the United States, other than a national or 13 permanent resident alien of the United States, who is one of 14 the personnel of--15 ``(1) an international organization defined in 16 17 section 209(b)(1), ``(2) an official mission to an organization defined 18 in section 209(b)(1) from a country specified in 19 subsection (c)(1), 20

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1	``(3) any organization specified in subsection (c)(2)
2	which has a standing invitation to participate in the
3	sessions and the work of the General Assembly of the
4	United Nations as an observer and maintains a permanent
5	office at the United Nations headquarters,
6	``(4) any organization specified in subsection (c)(2)
7	which is not described in paragraph (3), or
8	``(5) any foreign mission (as defined in section
9	202(4)) of a country specified in subsection (c)(1),
10	shall be limited to the municipal city limits of the city in
11	which such organization or mission is located, except that
12	for purposes of travel between missions of a country, direct
13	access shall be permitted to and from airports serviced by
14	major air carriers providing interstate or intrastate
15	service.
16	``(b) Special Rule for Washington, District of
17	COLUMBIAFor purposes of paragraphs (4) and (5) of
18	subsection (a), the metropolitan area of Washington, District
19	of Columbia, is that portion of the area which is encircled
20	by interstate route 495 on the west and and 95 on the east
21	(commonly referred to as the `Beltway').
22	``(c) Countries and Organizations to Which Restriction
23	APPLIES
24	``(1) The countries referred to in subsection (a) are
25	Afghanistan, the Czechoslovak Socialist Republic, the

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1	Democratic People's Republic of Korea, the German
2	Democratic Republic, the Hungarian People's Republic,
3	Iran, Libya, the Mongolian People's Republic, Nicaragua,
4	the People's Democratic Republic of Yemen, the People's
5	Republic of Bulgaria, the People's Republic of China, the
6	Polish People's Republic, the Republic of Cuba, the
7	Socialist Republic of Romania, the Socialist Republic of
8	Vietnam, Syria, and the Union of Soviet Socialist
9	Republics (including the Byelorussian S.S.R. and the
10	Ukrainian S.S.R.).
11	``(2) The organizations referred to in subsection
12	(a)(1) are the African National Congress, the Palestine
13	Liberation Organization, and the South West Africa
14	People's Organization.
15	``(d) WAIVERThe Attorney General of the United States
16	may waive the restrictions in subsection (a) if the Attorney
17	General, in consultation with the Secretary, determines and
18	reports to the Committee on the Judiciary, the Committee on
19	Foreign Affairs, and the Permanent Select Committee on
20	Intelligence of the House of Representatives and the
21	Committee on the Judiciary, the Committee on Foreign
22	Relations, and the Select Committee on Intelligence of the
23	Senate that
24	``(1) the national security and foreign policy
25	interests of the United States require that such

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1	restrictions be waived in specific circumstances with
2	respect to the missions of a country; or
3	``(2) the national security and foreign policy
4	interests of the United States require that such
5	restrictions be waived in specific circumstances with
6	respect to an individual. '.
7	(b) REPORTS The Attorney General of the United States
8	and the Secretary of State shall prepare and transmit to the
9	Committee on the Judiciary, the Committee on Foreign Affairs,
10	and the Permanent Select Committee on Intelligence of the
11	House of Representatives and the Committee on the Judiciary,
12	the Committee on Foreign Relations, and the Select Committee
13	on Intelligence of the Senate
14	(1) not later than 30 days after the date of
15	enactment of this section, a report describing the plans
16	of the Attorney General and the Secretary of State for
17	implementing the provisions of the amendment made by
18	subsection (a); and
19	(2) not later than 6 months after the date of
20	enactment of this section, a report describing the
21	actions taken pursuant to these plans.
22	(c) EFFECTIVE DATE The amendment made by subsection (a)
23	shall take effect 90 days after the date of enactment of this
24	Act.

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Congress of the United States House of Representatives Washington, DC 20515

OFFICIAL BUSINESS

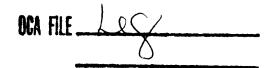
The Honorable William H. Webster
Director, Central Intelligence Agence
Washington, DC 20505

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Central Intelligence Agency





Washington, D. C. 20505

3 June 1987

Mr. James M. Frey
Assistant Director for
Legislative Reference
Office of Management and Budget
Washington, D.C. 20503

Dear Mr. Frey:

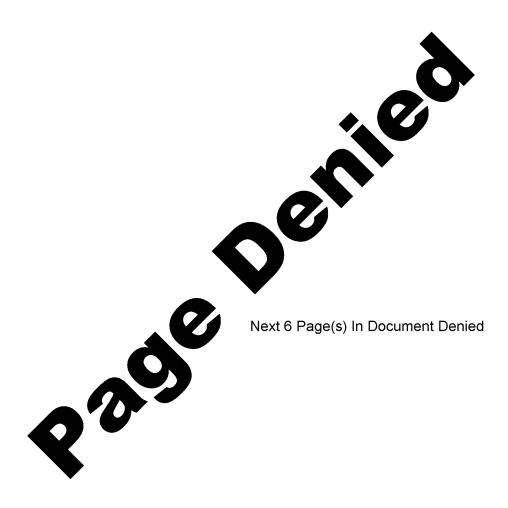
Enclosed is a copy of the Agency's draft testimony on H.R. 1013, relating to congressional oversight of the intelligence activities of the United States, to be presented before the House Permanent Select Committee on Intelligence on 4 June 1987. Your advice is requested as to whether there is any objection to the submission of this testimony from the standpoint of the President's program.

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Deputy Director for Legislation Office of Congressional Affairs

Enclosure

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